1935-37-38 **File No.** 1307/36

A CLASS P.W. **DEPARTMENT**

W. **BRANCH**

Subject:— Powers

Asstt. Executive & Asstt. Engrs.

-To sanction rate lists for works

Costing Rs. 1000 or less.

P.21/E

H|K| 1935

File No. 1307/36 W.B.

Std. Sect. Slip. 94 A

G.R., G.D., No. 2408, dated 22-6-22.]

Correspondence

DOCKET SHEET

Subject :—

File No. 1307/36

P. W. DEPT.

W. BRANCH.

References :—

Copies from the main file A [illegible]

Date.	To whom sent.	Notes and instructions.

1307/36.
7856.

Note on R.1

W.B.

Submitted.

2. The proposal contained in the letter from the S.E., N.C., dated the 24th April 1937, is of a general nature. If approved, the views of the other S.Es. of Circles may be called for thereon, as per draft put up.

Id/-
28/4/37.

(Below copy of letter from the S.E., N.C., No. G.115/2901, dated the 24th April 1937).

No. 1307/36-W.

P.W.D., B.C. 29th April 1937.

Subject:- Authority to Asstt. Ex. and Asstt. Engrs. to sanction rate lists.

Copy forwarded, with compliments, to:-

the S.E., C.C.

the S.E., D.I.C.,

the S.E., S.C.,

for remarks.

By order of H.E. the G. of B.

Id/-
28/4/37.

Id/-
28/4/37.

No.G.R,22. Public Works Department,
Belgaum, 22nd June, 1937.

From

H.J.M. Cousens, Esquire,
Superintending Engineer, S.C.

To

The Secretary to Government,
Public Works Department, Bombay.

Subject:- Authority to Assistant Executive Engineers and Assistant Engineers to sanction rate lists.

Sir,

With reference to Government endorsement No. 1307/36-W, dated 29th April, 1937, I have the honour to state that I agree with the proposal made by the Superintending Engineer, Northern Circle.

I have the honour to be,

Sir,

Your most obedient servant,

Sd/-

Superintending Engineer, S.C.

ADS/-

No. 3203 of 1937.
Poona, 24th June 1937.

From

C.E.Aitken, Esq., I.S.E.,
Superintending Engineer,
Deccan Irrigation Circle.

To

The Secretary to the Government,
of Bombay,
Public Works Department.

Subject:- Authority to Assistant Executive and Assistant Engineers to sanction rate lists.

Sir,

With reference to Government Memorandum No. 1307/36-W., dated 29th April 1937, I have the honour to report that I agree with the Superintending Engineer, Northern Circle that Assistant Engineers and Assistant Executive Engineers in charge of Sub-divisions should be allowed to sanction rate lists for works costing less than Rs.1,000/- provided the rates are below the schedule of rates and within the estimate. I do not however consider that in the case of works costing less than Rs.1,000/- insistence shoul be put on calling for rates publicly. There are generally only a few piece workers in a Subdivision or one big contractor doing some large work. In the interest of work it should therefore suffice to get A forms filled in by such men.

I have the honour to be,
Sir,
Your most obedient servant,
Sd/-
Superintending Engineer, D.I.C.

No.G.R.-77(a)/2703 of 1937,
Public Works Department,
Poona, 10th July, 1937.

From

The Superintending Engineer,
Central Circle,
Poona.

To

The Secretary to Government,
Public Works Department,
Bombay.

Subject:- Authority to Assistant Executive Engineers and Assistant Engineers to sanction rate lists.

Sir,

With reference to Government Endorsement No.1307/36-W dated 29th April, 1937, and subsequent expeditor dated 23rd June, 1937, I have the honour to state that in my opinion whenever it is possible to obtain competitive rates for the execution of works costing Rs.1,000/- and less, they should be carried out not on the rate list form but on any of the contract forms available such as A-1 or A-2 which the Assistant Executive Engineers and Assistant Engineers are are competent to sanction under para 711 of the Bombay Public Works Department Manual. The necessity of carrying out work on rate lists arises only in cases where it is not possible to obtain competitive rates e.g. where the work is situated in an out of the way place or where it is very urgent. In such cases I consider that the question of allowing the Assistant Executive Engineers and Assistant Engineers to carry out these works without the previous approval to the rate list by the Executive

Engineer....

Engineer should be left to the discretion of the Executive Engineers concerned. In such cases the Executive Engineer can sanction a general rate list for works of this nature and then the Sub-Divisional Officers can carry out the works, on an individual rate list to be signed by the piece worker in token of his acceptance of the rates.

I have the honour to be,

Sir,

Your most obedient servant,

Sd/-

Superintending Engineer, C.C.

ADS/-

W.B.

Submitted.

2. The S.E., N.C., states that under para.711 of the Bombay P.W.D. Manual, Asstt. Ex. Engrs. and Asstt. Engrs. in charge of Sub-Ins. are authorised to accept tenders to the extent of Rs.5,000 and Rs.2,500 respectively; but they have got no powers to sanction rate lists for petty works not exceeding Rs.1,000 ✗ refd. to in para. 512 of the Manual, as substituted by Correction Slips No. 461 and amplified by Nos. 541 and 606. The S.E. therefore recommends that these officers may be authorised to sanction rate lists for works costing Rs.1,000 or less provided that the rates are invited publicly and that they are not in excess of the estimated rates or the schedule rates and remarks that in other cases the sanction of the Ex. Engrs, in the N.C. are agreeable to the proposal made by him.

3. Remarks of the other S.Es. were called for on the S.Es, proposal. These have now been received and noted upon below.

S.E.S.C. Agrees with the S.E., N.C.

S.E.D.I.C. Agrees with the S.E.N.C. that Asstt. Engrs. and Asstt. Ex. Engrs. in charge of Sub-Ins. ✗ should be allowed to sanction rate lists for works costing less than Rs.1000/- provided the rates are below the schedule of rates and within the estimate. The S.E. does not consider that in the case of works costing less than Rs. 1,000, insistence should be put on calling for rates publicly, as there are

generally.....

generally only a few piece workers in a Sub-Division or one big contractor doing some large work. He considers that in the interest of work it should suffice to get A-2 form filled in by such men.

S.E.C.C. is of the opinion that whenever it is possible to obtain competitive rates for the execution of works costing Rs.1,000 and less, they shou be carried out, not on the rate list form, but on any of the contract forms available, such as A-1 or A-2, which the Asstt. Engrs. and Asstt. Ex. Engrs. are competent to sanction under para.711 of the Manual. As the necessity of carrying out work on rate lists arises only in cases where it is not possible to obtain competitive rates i.e. where the work is situated in an out of the way place or where it is very urg urgent, the S.E. considers that in such cases the ques ion of allowing the Asstt. Ex. Engrs. and Asstt. Engrs to carry out these works without the previous approval to the rate list should be left to the discretion of the Ex. Engrs. concerned. The S.E. considers that in such cases the Ex. Engrs. can sanction a general rate list for works of this nature, and then the S.D. Officers can carry out the works on an individual rate list to be signed by the piece worker in token of his acceptance of the rates.

4. File No. 7138/27. containing the notices and corres. leading to the orders issued in G.R. No.7138/27, dated 16-2-34, as modified by G.R. No.7138/27, dated the 8-5-35, is put up for persual. Orders are now solicited,

(a)....

(a) Whether the S.E.N.C.'s proposal, which has been accepted by the S.E., S.C. and by the S.E., D.I.C. with slight change, may be approved;

or

(b) whether the S.E.C.C's proposal may be approved.

The papers may be shown u.o. to the F.D. before issue of orders.

Id/-
30/7/37.

Thro' A.B., I.B., M.B. & A.E.

Id/-
30/7/37.

5. The papers consider:- (1) whether Asstt. Engr. and Asstt. Ex. Engrs. should be authorised to sanction rate lists for petty works, the estimated cost of each of which does not ~~exceed~~ exceed Rs.1,000, and (2) if this power is to be given, whether any restrictions are necy., and if so what.

Id/-
5/8/38.

Id/-
5/8/38.

6. The S.Es., N.C., S.C. and D.I.C. agree that the power set forth in (1) above should be given, but the S.E., C.C. states that the granting of this power should be left to the discretion of the Ex. Engrs. concerned.

It seems that if power is to be given, it should be general to all Asstt. Engrs. and Asstt. Ex. Engrs. in charge of Sub-dns.

7. As regards the restrictions proposed they are:- (1) the rates should be invited publicly (S.E., N.C. and S.E., S.C.).

(2) (a) The rates should not be in excess of the estimated rates or the scheduled rates (S.E., N.C. and S.E., S.C.).

(b) The rates should be within the estimate and....

and are below the schedule of rates (S.E., D.I.C.).

(c) The Ex. Engr. should sanction a general rate list for works of this nature and then the Sub-dns. officers can carry out the works, on an individual rate list to be signed by the piece work in token of his acceptance of the rates. (S.E. C.C.)

(3) Form A 2 (piece-work item rate) should be got filled in by the party. (S.E., D.I.C.).

As regards (1) for the reasons given by the S.E., C.C. (which are practically the reasons which led Govt. to approve the rate list system for petty works - vide p. 6 File 7138/27 - Slip Y) the public invitation of rates should not be insisted on. If rates are to be thus called for, piece-work forms A-1, A-2 can be employed.

As regards (2) the proposal of the S.E., N.C. supported by the S.E., S.C. seems the best, the schedule rates being considered only in case of items which have not been included in the estimate. The rate list should be signed by the party.

The S.E., D.I.C's proposal is proposal is not precise, as it does not make clear whether by the words 'within the estimate' each individual item is meant or the estimate taken as a whole.

The S.E., C.C's proposal does not deal with estimated rates, and mentions 'Sub-dnl. officers' which would include B.S.E.C. officers holding Sub-dns charge. It seems essential that estimated rates should not be exceeded, and the proposals restricted to Asstt. Engrs. & Asstt. Ex. Engrs. in charge of subdivision.

Subdivision.

As regards (3) it does not seem necy. to camouflage what is really a rate list as an item -rate piece - work.

Id/-
7/8/37

I agree with A.E. that all Asstt. Ex. Engrs. and Asstt. Engrs. of Sub-dns. should be authorised to sanction rate-lists for petty ~~works~~ works the estimated cost of which does not exceed Rs.1,000.

The public invitation of competitive rates is impracticable; in fact the rate list system has been expressly designed to meet those cases in which competitive rates cannot ordinarily be obtained. The only stipulation that need be made, I think is that the rates sanctioned should be within the estimated rates or the scheduled rates whichever are less - I mean of course each individual rate. The petty piece-worker engaged should sign the rate-list.

Id/-
10/8/

Dy.Secy.

Asstt. Ex. Engrs. and Asstt. Engrs. may be allowed to accept tenders on the rate list system for works estimated to cost not more than Rs.1,000 provided the rates do not exceed the estimated rates or the rates in the Schedule of Rates.

Id/-
11/8/37.

o F.D. dated ~~1xx~~ 17/8/37.

Finance Department.

The orders proposed in the above note of the Secy., P.W.D., dated 11/8/37, relate to the delegation of power to the Asstt. Executive Engineers and Asstt. Engineers to accept. tenders for works estimated to cost not more than Rs.1,000 (subject to certain provi 50 on the rate list system i.e., not on the system of calling for tenders publicly. The principle of "Rates Lists" system has already been accepted by G.R., P.W.D./ No. 7138/27 dated 16/2/36 as modified by G.R., P.W.D. No.7138/27 dated 8/5/35, and it is now proposed to delegate the power to certain officer below Executive Engineers as specified above. F.D. may agree to the orders proposed by the Secy., P.W.D.

Id/-
26/8/37.

Id/-
27/8/37.

U.R. to P.W.D. dt. 28/8/37.
(with one file as F.D.).

1307/36.

W.B.

Submitted with reference to the Secy's note dated the 11/8/37 and the notes preceding it.

2. The F.D. agrees with the proposals contained in the Secy's note dated the 11-8-37. A draft Reso. is put up accordingly for approval and submission to H.M., P.W.D.

3. The necessary correction slip to the P.W.D. Manual will be put up after issue of orders.

Id/-
13/9/37.

Thro' A.B., I.B., H.B. & A.E.

Id/-
13/9/37.

Id/-
13/9/37.

Id/-
13/9/37.

Id/-
13/9/37.

ADS/-

Powers:

Assistant Executive Engineers and Assistant Engineers in charge of Sub-Divisions.

Delegation of - to - to sanction rate lists for works costing not more than Rs.1,000/

Orders regarding-.

GOVERNMENT OF BOMBAY.
Public Works Department.
Resolution No.1307/36.
Bombay Castle, 21st September 1937.

Letter from the Superintending Engineer, Northern Circle (Mr. S. B. Tyabji I.S.E.), No. G.115/2901, dated the 24th April 1937:-

"I have the honour to state that in accordance with paragraph 711 of the Bombay Public Works Deptt. Manual, Assistant Executive Engineers and Assistant Engineers in charge of Sub-divisions are authorised to accept tenders to the extent of Rs.5,000 and Rs.2,500 respectively. But they have got no powers to sanction rate lists for petty works not exceeding Rs.1,000 referred to in paragraph 512 of the Manual as substituted by Correction Slip No. 461, and amplified by Nos. 541 and 606.

"2. I would therefore recommend that these officers may be authorised to sanction Rate Lists for works costing Rs.1,000 or less provided that the rates are invited publicly and that they are not in excess of the estimated rates or the schedule rates. In other cases I consider that the sanction of the Executive Engineer should be necessary.

"3. The Executive Engineers in this Circle are agreeable to the proposal made above."

Read....

Read Government endorsement No. 1307/36-W, dated the 29th April 1937, to the Superintending Engineers, Central Circle, Deccan Irrigation Circle and Southern Circle, calling for remarks on the above.

Read replies from the Superintending Engineers, Central Circle, Deccan Irrigation Circle and Southern Circle.

RESOLUTION.- Government are pleased to direct that Assistant Executive Engineers and Assistant Engineers in charge of Sub-Divisions should be allowed to accept tenders on the rate list system for works estimated to cost not more than Rs.1,000 provided the rates do not exceed the estimated rates or the rates in the Schedule of Rates.

By order of the Governor of Bombay,

Sd/-
(W. X. MASCARENHAS,)
Deputy Secretary to Government.

G.R. No.1307/36, P.W.D., dated the 21st September 1937.

To

The Finance Department.
The Superintending Engineer, Northern Circle,.
All other Superintending Engineers of Circles.
The Consulting Public Health Engineer to Government.
The Electrical Engineer to Government.
The Accountant General, Bombay.
All Executive Engineers.

Indexed No. of 1937.

Copy forwarded for information and guidance to -

ADS/-

1307/36.

W.B.

Resubmitted, after issue of the G.R. with reference to para.3 of the office note dated the 13th Septr. 1937.

2. The following draft correction slip to the Bombay P.W.D. Manual is put up for approval.

No.

Page 239, para. 711 -

Insert the following as Note 7 to this paragraph.

"Note 7.- Asstt. Ex. Engrs. and Asstt. Engrs. in charge of Sub-dns. are allowed to accept tenders on the rate list system for works estimated to cost not more than Rs.1,000 provided the rates do not exceed the estimated rates or the rates in the Schedule of Rates."

(G.R. No. 1307/36, dated 21st Septr. 1937).

(Correction No. Bombay P.W.D. Manual, dated January 1938.).

Id/-
18/10/37.

Id/-
22/10/37.

A.S.

To

M.B. (with a copy of the connection slip).

Id/-. Retained.
25/10/37. Id/-
25/10/37.

1307/36.

W.B.

Submitted.

2. The S.E., N.C., enquires whether it is the intention of Govt. that (1) the powers delegated to Asstt. Engrs, in charge of Sub-dns. in respect of accepting tenders upto Rs.2,500 - vide para. 711 of the Bombay P.W.D. Manual - and (2) in respect of accepting tenders on the rate list system for works estimated to cost not more than Rs. 1,000 provided the rates do not exceed the estimated rates or the rates in the Schedule of Rates - vide G.R. No. 1307/36, dated the 21-9-37 - should likewise be exercised by the Dy. Engrs. The S.E. considers that there should be no objection to the powers in question being delegated to Dy. Engrs. since the status of the post remains the same though there is change in its designation for new entrants. It is for new entrats. It is for consideration whether the S.E's view may be agreed to and orders issued accordingly, after the U.O.R. to F.D. and submission to H.M.

Id/-
25/11/37.

Id/-
26/11/37.

Most certainly, I think

Id/-
26/11/37.

Id/-
26/11/37.

D.S. Id/-
27/11/37.

U.O. to F.D. dated 30/11/37.

FINANCE DEPARTMENT.

Please see this office note dated 16/8/37 underlying

G.R.

G.R., P.W.D., No. 1307/36 dated 21-9-37.

2. The orders proposed in the P.W.D. notes overleaf may be accepted.

Id/-
15/12/37.

Id/-
15/7/37.

U.R. to P.W.D. dated 15/12/37.

W.B.

Submitted with reference to the office note dated the 25-11-37 and the orders thereon.

2. The F.D. having agreed, a draft Reso. is put up for approval and submission.

Thro' F.B. & A.E.

Id/-
3/1/38.

Id/-
5/1/38.

Id/-
5/1/38.

ADS/-

Powers:
Deputy Engineers in charge of Sub-divisions.

Delegation of - to - to accept tenders and sanction rate lists for works:
Orders regarding

GOVERNMENT OF BOMBAY.
Public Works Department.
Resolution No. 1307/36.
Bombay Castle, 10th January 1938.

S. B. Tyabji, I.S.E

Letter from the Superintending Engineer, Northern Circle, No. 116/8474, dated the 15th November 1937:-

" I have the honour to refer to paragraph 711 of the Bombay Public Works Department Manual and Government Resolution, Public Works Department, No. 1307/36, dated 21st September 1937, and to request the favour of your kindly advising me as to whether it is the intention of Government that the powers delegated to Assistant Engineers in charge of Sub-divisions in respect of accepting tenders up to Rs.2,500 and sanctioning rate lists for works should likewise be exercised by the Deputy Engineers.

"2 I consider that there should be no objection to the powers in question being delegated to Deputy Engineers since the status of the post remains the same though there is change in its designation for new entrants."

RESOLUTION.- Government are pleased to direct that the powers delegated to Assistant Engineers in Charge of Sub-divisions (1) in respect of accepting tenders for works up to Rs.2,500 - vide paragraph 711 of the Bombay Public Works Department Manual -

and-....

and (2) in respect of accepting tenders on the rate list system for works estimated to cost not more than Rs. 1,000 provided the rates do not exceed the estimated rates or the rates in the Schedule of Rates - Vide Government Resolution No. 1307/36, dated the 21st September 1937 - should also be exercised by the Deputy Engineers in charge of Sub-divisions.

2. Necessary corrections to the Bombay Public Works Department Manual will issue separately.

By order of the Governor of Bombay,

Sd/-

(R. H. HAMMETT.).

Deputy Secretary to Government.

G.R. No. 1307/36, P.W.D., dated the 10th January 1938.

To

The Finance Department.

The Superintending Engineer, Northern Circle.

All other Superintending Engineers of Circles.

The Consulting Public Health Engineer to Government.

The Electrical Engineer to Government.

The Accountant General, Bombay.

All Executive Engineers.

Enclosed

No. of 1938.

Copy forwarded for information and guidance to -

ADS/

1307/36.

P.W.Deptt.

Resubmitted with ref. to para.2 of the G.R. at pp.

2. The draft correction put up may be issue, if approved.

Id/-
15/8/38.
Id/-
15/8/38.

Correction slip.

No.

Page 239, para.711.

Insert the following as 'note 8' to this paragraph:-

"Note 8.- The powers delegated to Asstt. Engrs. in charge of sub-dns. (1) in respect of accepting tenders for works up to Rs.2,500 and (2) in respect of accepting tenders on the rate list system for works estimated to cost not more than Rs.1,000 provided the rates do not exceed the estimated rates or the rates in the Schedule of Rates should also be exercised by the Dy. Engrs. in charge of Sub-dns.

(G.R.No.1307/36, dated the 10-1-38).

(Correction No. Bombay P.W.D. Manual, dated the Aug. 1938).

Id/-
18/8/38.

Id/-
18/8/38.

The W.B. will kindly supply one copy of the C.S. proposed overleaf to the Spl. Bra. in accordance with the A,Secy's orders on that Bra. File 465/36 and deal with it further in accordance with those orders.

Id/-
24/8/38.

To. W.B.

The WTB. and Spl. Bra. will kindly retain copy of correction slip and return the papers to W.B.

Id/-
30/8/38.

Retained. To the Spl. Bra

Bd/-30/8/38.

Retained. To the W.B.

Id/-
30/8/38.

ADS/-

NW
128-56